

Message Text

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ACTION IO-10

INFO OCT-01 EUR-12 NEA-10 ISO-00 DEAE-00 CIAE-00 INR-07

JUSE-00 NSAE-00 SNM-02 TRSE-00 USIA-06 NSC-05 OES-03

OMB-01 SS-15 AID-05 HEW-02 AGR-05 DODE-00 L-03 EB-07

SCA-01 A-01 ABF-01 PA-01 PRS-01 IGA-01 MED-02 CU-02

/104 W

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R 250415Z NOV 75

FM AMEMBASSY KABUL

TO SECSTATE WASHDC 5141

INFO USMISSION GENEVA

AMEMBASSY ANKARA

C O N F I D E N T I A L KABUL 7652

ANKARA FOR DEA/BRIGGS

E.O. 11652: GDS

TAGS: SNAR, AF

SUBJ: PLANS FOR EXPANDED AGREEMENTS BETWEEN UNFDAC
AND AFGHANISTAN

REF: A) STATE 254787

B) STATE 224095

C) GENEVA 6894

D) KABUL 3281

1. DURING NOVEMBER 19 CONVERSATION WITH UNITED NATIONS
NARCOTICS ADVISOR CHRISTIAN MAGNUSSEN HE TOLD US OF
PRIVATE DISCUSSIONS GOING ON NOW WITHIN UNFDAC WHICH
FORESEE EXPENDITURES OF UP TO \$3,850,000 BY UNFDAC IN
AFGHANISTAN DURING THE PERIOD MID-JUNE 1976 TO MID-JUNE 1979.
ACCORDING TO MAGNUSSEN THIS FIGURE INCLUDES SOME \$750,000
TO BE SPENT IN ADDICT REHABILITATION OVER THREE YEAR PERIOD,
PRINCIPALLY IN NORTHWEST PROVINCE OF BADA KHSTAN. UNFDAC
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SUPPORT FOR LAW ENFORCEMENT DURING THREE YEARS WOULD TOTAL

SOME \$2,400,000. REMAINDER OF ESTIMATE IS FOR OTHER CONTINGENCIES. MAGNUSSEN REFERRED TO THESE ESTIMATES ONLY TO CONTEXT OF HIS OWN CORRESPONDENCE WITH MICHAEL DAVIES, BUT EMBASSY BELIEVES ESTIMATES MAY ALSO HAVE BEEN INCLUDED IN MEMORANDUM GIVEN DEBEUS SHORTLY AFTER HE TOOK OVER AS

2. IN SEPARATE CONVERSATION HELD SAME DAY, YAHYA MAARUFI, ACTING INTERNATIONAL AFFAIRS DIRECTOR AT MINISTRY OF FOREIGN AFFAIRS WHO ALSO HANDLES INTERNATIONAL NARCOTICS COOPERATION PROGRAMS, TOLD US HE EXPECTS TO TRAVEL AGAIN TO GENEVA IN FEBRUARY TO BEGIN DISCUSSION OF RENEWAL OF UNFDAC-AFGHANISTAN AGREEMENT.

3. EMBASSY HOPES CONSIDERABLE CAUTION CAN BE INSTILLED IN AFGHAN-UNFDAC NEGOTIATIONS TO INSURE THAT AFGHAN APPETITE FOR FOREIGN ASSISTANCE DOES NOT EXCEED ABSORPTIVE CAPACITIES OF THE COUNTRY AND ITS POLICE FORCE. DEA SAIC/KABUL VIEW IS THAT POLICE STAFFING OF ANTI-SMUGGLING UNIT IN KABUL IS SO THIN AS TO BRING INTO QUESTION ABILITY OF UNIT TO FUNCTION FULLY. (ANTI-SMUGGLING UNIT IS AFGHAN POLICE ORGANIZATION CHARGED WITH NARCOTICS CONTROL. RECENT POLICE SHAKE-UPS DEPLETED ASU EFFECTIVELY TO THREE OFFICERS, ONE OF WHOM SUPERVISES WORK IN SIXTEEN POLICE ENLISTED.) IT REMAINS TO BE SEEN WHERE OFFICERS WILL COME FROM WHO WILL STAFF HERAT, KANDAHAR AND JALALABAD POST PROVIDED IN CURRENT AGREEMENT.

4. AMOUNT OF FUNDING FOR ADDICT REHABILITATION ALSO APPEARS PROBLEMATIC. CHARLES O'KEEFE, WHO MADE VISIT TO BADAKHSHAN IN LATE SEPTEMBER UNDER WHO AUSPICES FUNDED BY UNFDAC, INFORMED US OF HIS DOUBT THAT ANY SYSTEM OF "REHABILITATION" WHICH FAILED TO ADDRESS ISOLATION AND ECONOMIC DESPAIR OF ADDICT POPULATION WOULD WORK. BADAKHSHAN MAY AT SOME POINT BE FUNDED FOR EXTENSIVE ECONOMIC DEVELOPMENT (A FINNISH TEAM IS IN THE PROVINCE NOW STUDING DEVELOPMENT POSSIBILITIES UNDER UNDP AUSPICES), BUT IT APPEARS TO EMBASSY THAT SOME TIME WILL ELAPSE BEFORE A "REHAB" PROGRAM WILL EMERGE AS ADJUNCT TO WHAT ESSENTIALLY IS AN ECONOMIC SCHEME.

5. ACTION REQUESTED: S/NM REVIEW POSSIBILITY OF
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SUGGESTING TO UNFDAC THAT CLOSE ATTENTION BE GIVEN TO AFGHAN PLANS AND PERFORMANCE. WE DON'T WISH STINT ON FUNDS AVAILABLE FOR EFFECTIVE PROGRAMS IN AFGHANISTAN. UNFDAC REMAINS BEST PROSPECT FOR ENCOURAGING NARCOTICS CONTROL IN THIS COUNTRY. OUR THOUGHT IS ONLY THAT ANY AGREEMENT SHOULD BE TAILORED TO FIT REASONABLE EXPECTATIONS.
ELIOT

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